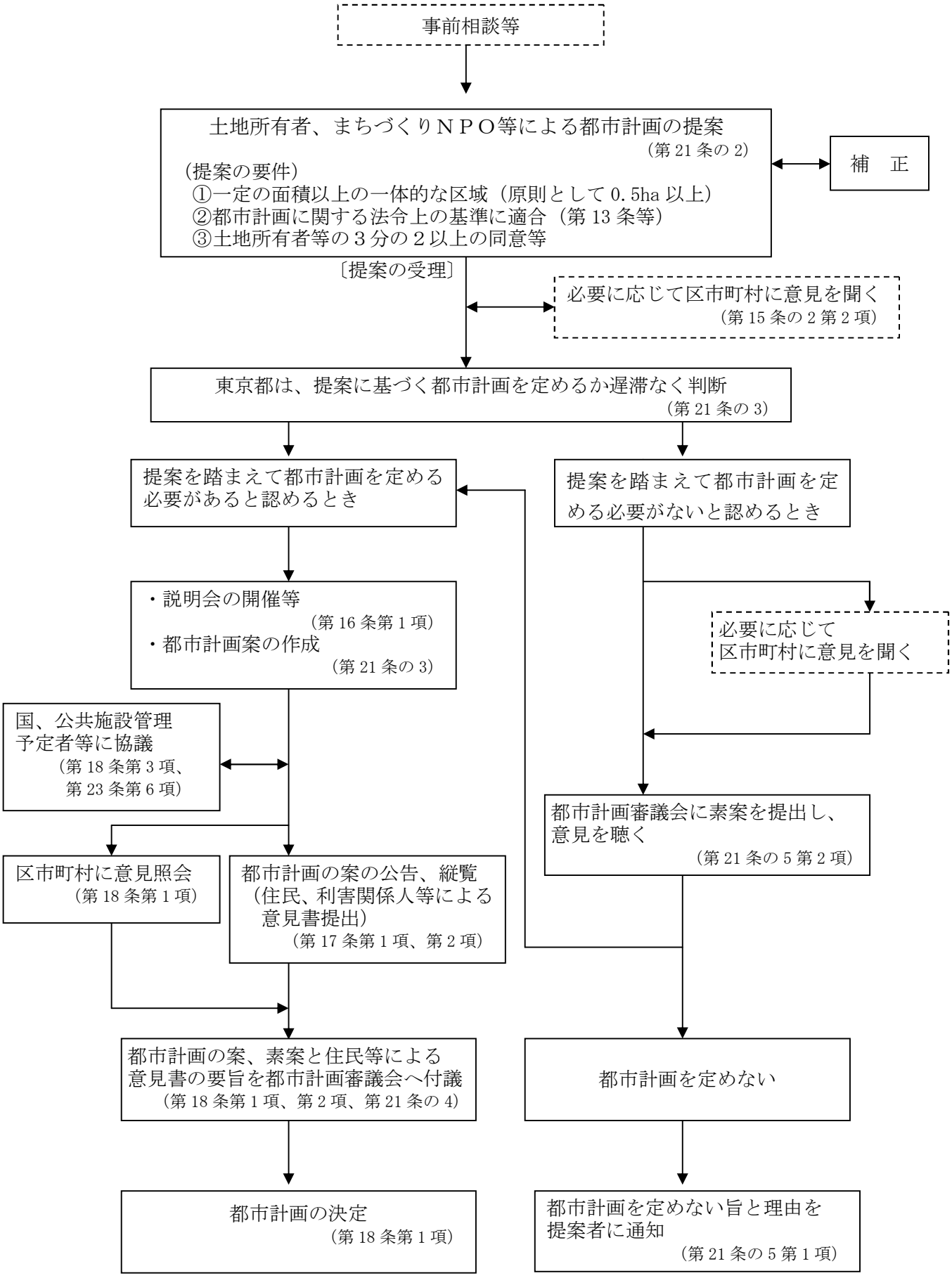都市計画提案制度の流れ